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Message Text

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DRAFTED BY LA/DR:NJPARKER:NMV:
APPROVED BY AA/LA:HKLEINE
LA/DR:CWEINBERG
LA/GC:JMARQUEZ (DRAFT)
LA/DR:RGOMEZ (DRAFT)
LA/OPNS:CUYEHARA (DRAFT)
LA/DR:MBRACKETT (DRAFT)
LA/DP:ESZEPESY (DRAFT)
LA/CEN:TMEHEN (DRAFT)
TA/H:JDAVIS (DRAFT)
HEW/OIH:JDALY (DRAFT)
PHA/POP/LA:VSCOTT (DRAFT)
PPC/DPRE:JWELTY (DRAFT)
LA/CEN:MPLATT
---------- 098944
R 022123Z MAR 76
FM SECSTATE WASHDC
TO AMEMBASSY GUATEMALA

UNCLAS STATE 050720

E.O. 11652: N/A

TAGS:

SUBJECT: GUATEMALA-DAEC REVIEW OF LOW COST RURAL HEALTH SYSTEM PRP (LOAN)

THE DAEC REVIEWED THE GUATEMALA RURAL HEALTH PRP AND APPROVED IT FOR INCLUSION IN THE CONGRESSIONAL PRESENTATION IN THE AMOUNT OF $3.5 MILLION. INTENSIVE REVIEW SHOULD FOLLOW RECEIPT AND APPROVAL OF THE FY 76 HEALTH SECTOR ASSESSMENT. THE DAEC PROVIDED THE FOLLOWING COMMENTS AND GUIDANCE IN REGARD TO PROJECT PREPARATION.
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1. DAP APPROVAL: THE MISSION WAS REQUESTED TO SUBMIT AN AMENDED DAP STATEMENT FOR THE PROPOSED FY 77 HEALTH LOAN BEFORE PROCEDING TO INTENSIVE REVIEW. THE STATEMENT HAS BEEN PREPARED AND IS BEING CIRCULATED AND SHOULD BE APPROVED BY AID/W SHORTLY WITH THE UNDERSTANDING IT WILL BE SUPPLEMENTED BY THE ASSESSMENT. CONFIRMING SEPTEL FOLLOWS.

2. HEALTH SECTOR ASSESSMENT: THE DAEC DISCUSSED THE SCOPE OF WORK FOR THE ASSESSMENT TO BE DEVELOPED IN EARLY CY 1976. IN GENERAL, THE ASSESSMENT SHOULD PROVIDE THE STRATEGY AND ANALYSIS TO SUPPORT THE PROPOSED LOAN PROGRAM. IT SHOULD EXAMINE THE GOG'S CURRENT STRATEGY FOR DELIVERING HEALTH CARE AND CONFIRM ITS VALIDITY OR RECOMMEND MODIFICATION. THE APPARENT SUCCESS THE GOG HAS HAD IN CONTROLLING INFECTIOUS DISEASES THROUGHIMMUNIZATION PROGRAMS AND OTHER PREVENTIVE HEALTH INTERVENTIONS SHOULD BE EXAMINED. CONSTRAINTS TO DELIVERING OR EXPANDING FAMILY PLANNING SERVICES, BOTH PUBLIC AND PRIVATE, SHOULD BE CLOSELY EXAMINED IN THE ASSESSMENT. THE ASSESSMENT SHOULD CONTAIN A NUTRITION COMPONENT, AS WELL, WHICH DESCRIBES NUTRITIONAL STATUS AND RESULTANT HEALTH PROBLEMS. BASICALLY, TE ASSESSMENT SHOULD PROVIDE A COMPREHENSIVE STRATEGY FOR ADDRESSING THE INTER-RELATED PROBLEMS OF HEALTH, HIGH POPULATION GROWTH RATE, AND WIDESPREAD MALNUTRITION.

THE ROLE OF OTHER DONORS IN THE HEALTH SECTOR SHOULD ALSO BE FULLY DESCRIBED IN THE SECTOR ASSESSMENT.

TE SCOPE OF WORK WILL REQUIRE BUREAU APPROVAL PRIOR TO IMPLEMENTATION AND SHOULD CONTAIN A BUDGET AND ESTIMATION OF MAN MONTHS OF CONSULTANT OR TDY SERVICES NEEDED TO COMPLETE THE ASSESSMENT, AS WELL AS PROPOSED FUNDING SOURCES SUCH AS APHA.

THE ASSESSMENT SHOULD 0E SUBMITTED TO AID/W PRIOR TO SUBMISSION OF THE PROJECT PAPER.

3. LOAN COMPONENTS: THE DAEC QUESTIONED THE RATIONALE
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IN TERMS OF THE PRIORITY OF THE HEALTH PROBLEMS BEING ADDRESSED, FOR THE ACTIVITIES (AND SUBACTIVITIES) PROPOSED FOR FINANCING UNDER THE LOAN. THE PRIORITY OF THE HEALTH PRO0LEM SHOULD BE CLEARLY ESTA0LISHED IN THE ASSESSMENT. BASED ON THE ASSESSMENT THE PP SHOULD PROVIDE THE RATIONALE FOR THE ACTIVITIES TO BE FINANCED SUCH AS RABIES CONTROL, T.B. CASE-FUNDING AND FOLLOW-UP, VILLAGE MARKET SANITATION, AND GARBAGE CONTROL. THE DAEC

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ESPECIALLY QUESTIONED THE SERIOUSNESS OF THE RABIES PROBLEM IN LIGHT OF THE NUMBER OF DEATHS PER YEAR DUE TO RABIES. IN ADDITION, THE OMISSION OF NUTRITION AND FAMILY PLANNING ACTIVITIES ALSO APPEARED HIGHLY QUESTIONABLE. THE MISSION SHOULD INSURE IN GENERAL THAT ALL THE PROPOSED COMMUNITY HEALTH PROJECTS REFLECT NATIONAL HEALTH PRIORITIES, FOCUSED ON PREVEHTIVE HEALT' SERVICES, TO THE GREATEST POSSIBLE EXTENT.FINALLY,THE DAEC QUESTIONED THE AMOUNT OF LOAN FUNDS PROPOSED FOR INFLATION AND RECOMMENDED THAT THEY BE CONSIDERABLY REDUCED IN THE LOAN FINANCIAL PLAN.

4. GOG CONTRIBUTION: THE DAEC EXPRESSED CONCERN THAT THE GOVERNMENT CONTRIBUTION (38.5 OF TOTAL PROJECT COST) WAS LOW IN LIGHT OF THE CASP INSTRUCTION TO MAXIMIZE THE GOG CONTRIBUTION TO DONOR FINANCED PROJECTS. (THIS CONCERN MUST NOW REFLECT IMPLICATIONS OF EARTHQUAKE).

5. REPLICABILITY: THE CONSTRUCTION COST OF THE COMMUNITY HEALTH PROJECTS AS WELL AS THE ADDITIONAL TASK FOR THE TSR OF IDENTIFYING AND MANAGING THE PROJECTS WILL INCREASE THE OVERALL COST OF THE GOG'S RURAL HEALTH SYSTEM. COST ESTIMATES FOR THE OUTREACH PROJECTS SHOULD BE MADE IN ORDER TO INSURE THE GOG CAN AFFORD THE SYSTEM WITH THE INCLUSION OF THIS ADDITIONAL COMPONENT. IN ADDITION SPECIFIC PROVISION SHOULD 0E MADE FOR THE GOG TO CONTINUE THE LOAN PROGRAM AT AN AGREED UPON LEVEL ONCE ALL LOAN FUNDS ARE DISBURSED.

6. ADMINISTRATION CAPACITY: THE PP SHOULD IDENTIFY THE ENGINEERING AND OTHER TECHNICAL SERVICES WHICH WILL BE REQUIRED TO BUILD AND MAINTAIN THE COMMUNITY HEALTH PROJECTS AND DESCRIBE THE ARRANGEMENTS MADE TO ENSURE THAT UNCLASSIFIED

SUCH SERVICES WILL BE AVAILABLE.

7. RELATIONSHIP OF IDB LOANS TO USAID ACTIVITIES: THE DAEC QUESTIONED THE RELATIONSHIP OF THE COMMUNITY PROJECTS IN WATER SYSTEMS AND LATRINES TO THE IDB'S $7 MILLION LOAN FOR RURAL WATER SYSTEMS. DURING INTENSIVE REVIEW THE POSSIBILITY FOR THE ID0 TO FUND THIS $1.9 MILLION COMPONENT SHOULD BE EXPLORED. IF THIS IS NOT FEASIBLE, THE PP SHOULD CLEARLY ESTABLISH THE NEED FOR ADDITIONAL LOAN RESOURCES FOR RURAL WATER SYSTEMS AND NOTE WHERE INNOVATIONS OR DIFFERENCES FROM THE IDB LOAN OCCUR.

THE DAEC ALSO DISCUSSED THE RELATIONSHIP OF THE PROPOSED IDB LOAN FOR HEALTH POSTS AND HEALTH CENTERS. THE PP SOULD CLEARLY DESCRIBE THE RELATIONSHIP TO INSURE NO

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DUPLICATION OF ACTIVITIES OCCUR.

8. FAMILY PLANNING: THE DAEC DISCUSSED THE PROBLEM OF INCREASING THE NUMBER OF WOMEN USING FAMILY PLANHING, ESPECIALLY IN THE RURAL AREAS. THE PP SHOULD DESCRIBE HOW THE RURAL HEALTH SYSTEM, AND THE TSR IN PARTICULAR, WILL BE PROVIDING FAMILY PLANNING INFORMATION AND SERVICES.

THE DAEC SUGGESTED THAT THE MISSION MAY WANT TO CONSIDER USING THE HEALTH LOAN AS A MEANS OF FOCUSING THE ATTENTION OF THE GOG, ESPECIALLY THE MINISTRY OF HEALTH, ON TIS IMPORTANT COMPONENT OF AN INTEGRATED HEALTH DELIVERY SYSTEM. FOR EXAMPLE, BASED ON THE FINDINGS OF THE ASSESSMENT, A STRATEGY FOR EXPANDING FAMILY PLANNING COVERAGE COULD BE DEVELOPED, WHICH THE HEALTH LOAN COULD REINFORCE.

9. EXISTING AID LOANS: THE PP SHOULD INCLUDE AN EVALUATION OF THE EXPERIENCE TO DATE UNDER THE TWO EXISTING AID LOANS.

10. APPROVE FOR MINIMIZE. INGERSOLL

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